

IN THE MATTER OF DETERMINING

Whether there has been a violation of the

Check Cashers and Sellers Act of Washington by:

PACIFIC CHECKS, INC. and CHARLES C.

# STATE OF WASHINGTON DEPARTMENT OF FINANCIAL INSTITUTIONS

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NO. C-07-533-11-FO03

FINAL ORDER TO CEASE AND DESIST

I. <u>DIRECTOR'S CONSIDE</u>RATION

Respondents.

A. Procedural History. This matter has come before the Director of the Department of Financial Institutions of the State of Washington (Director), through his designee, Consumer Services Division Director Deborah Bortner, pursuant to RCW 34.05.440(1). On May 27, 2010, the Director, through Consumer Services Division Director Deborah Bortner, entered a Temporary Order to Cease and Desist against Respondents Pacific Checks, Inc. and Charles C. Seil (Temporary Order to Cease and Desist). A copy of the Temporary Order to Cease and Desist is attached and incorporated into this order by this reference. The Temporary Order to Cease and Desist was accompanied by a cover letter dated May 27, 2010, a Notice of Opportunity to Defend and Opportunity for Hearing, and blank Applications for Adjudicative Hearing for Pacific Checks, Inc. and Charles C. Seil. The Department served the Temporary Order to Cease and Desist, cover letter dated May 27, 2010, Notice of Opportunity to Defend and Opportunity for Hearing, and blank Applications for Adjudicative Hearing for Pacific Checks, Inc. and Charles C. Seil on Respondents on May 27, 2010, by First-Class mail via the United States Postal Service and Federal Express overnight delivery. On May 28, 2010, the

documents sent via Federal Express overnight delivery were delivered. The documents sent via First-Class mail were not returned to the Department by the United States Postal Service.

On July 9, 2010, the Director's designee entered a Final Order to Cease and Desist against Respondents Pacific Checks, Inc. and Charles C. Seil. The Final Order to Cease and Desist was accompanied by a cover letter dated July 14, 2010, and was served on Pacific Checks and Seil on July 14, 2010, via the USPS First-Class mail and Federal Express. The documents sent via First-Class mail were not returned to the Department by the USPS. The documents sent via Federal Express were delivered on July 16, 2010.

Respondents had ten days from the date of service of the Final Order to Cease and Desist to file a Petition for Reconsideration.

On July 26, 2010, Respondents Pacific Checks, Inc., and Charles C. Seil submitted a request for reconsideration of the Final Order to Cease and Desist stating that Respondents did not receive the Temporary Order to Cease and Desist due to a hospital stay that spanned the time in which the Temporary Cease and Desist was served on Respondents.

On December 1, 2010, the Director's designee issued an Order Granting Petition for Reconsideration, Dissolving Final Order, Remanding Case for Further Disposition of Temporary Cease and Desist Order, and Establishing New Deadline for Making Application for Hearing (Order Granting Petition for Reconsideration). The Order Granting Petition for Reconsideration stated that "Respondents shall have twenty (20) days from the service by mail of this Order to make application with the Division for an adjudicative hearing, as provided for in the Temporary C&D Order." The Order Granting Petition for Reconsideration served on Respondents via First-Class mail and Federal Express Overnight Delivery. The Order Granting Petition for Reconsideration was accompanied by a cover letter dated December 1, 2010, that stated to Respondents that "you have until December 21,

|        | B.         | Reconsideration.         | Pursuant to RCW 34.05.470, Respondents have the           | e right to file a |
|--------|------------|--------------------------|---|-------------------|
| Petit  | ion for Re | consideration stating    | the specific grounds upon which relief is requested.      | The Petition      |
| must   | be filed i | n the Office of the Dir  | rector of the Department of Financial Institutions by     | courier at 150    |
| Israe  | l Road SV  | V, Tumwater, Washin      | gton 98501, or by U.S. Mail at P.O. Box 41200, Olyn       | mpia,             |
| Wasl   | nington 98 | 3504-1200, within ten    | (10) days of service of the Final Order upon Respon       | dents. The        |
| Petiti | ion for Re | consideration shall no   | at stay the effectiveness of this order nor is a Petition | for               |
| Reco   | nsideratio | on a prerequisite for se | eking judicial review in this matter.                     |                   |

A timely Petition for Reconsideration is deemed denied if, within twenty (20) days from the date the petition is filed, the agency does not (a) dispose of the petition or (b) serve the parties with a written notice specifying the date by which it will act on a petition.

- C. <u>Stay of Order</u>. The Director's designee has determined not to consider a Petition to Stay the effectiveness of this order. Any such requests should be made in connection with a Petition for Judicial Review made under chapter 34.05 RCW and RCW 34.05.550.
- D. <u>Judicial Review</u>. Respondents have the right to petition the superior court for judicial review of this agency action under the provisions of chapter 34.05 RCW. For the requirements for filing a Petition for Judicial Review, see RCW 34.05.510 and sections following.
- E. <u>Non-compliance with Order</u>. If you do not comply with the terms of this order, the Department may seek its enforcement by the Office of Attorney General.
- F. <u>Service.</u> For purposes of filing a Petition for Reconsideration or a Petition for Judicial Review, service is effective upon deposit of this order in the U.S. mail, declaration of service attached hereto.

DATED this day of Lency, 2011



STATE OF WASHINGTON
DEPARTMENT OF FINANCIAL INSTITUTIONS

DEBORAH BORTNER
DIRECTOR
DIVISION OF CONSUMER SERVICES

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STATE OF THE STATE

# STATE OF WASHINGTON DEPARTMENT OF FINANCIAL INSTITUTIONS

IN THE MATTER OF DETERMINING Whether there has been a violation of the Check Cashers and Sellers Act of Washington by:

PACIFIC CHECKS, INC. and CHARLES C. SEIL,

FINA

FINAL ORDER TO CEASE AND DESIST

NO. C-07-533-10-FO01

Respondents.

# I. DIRECTOR'S CONSIDERATION

A. Procedural History. This matter has come before the Director of the Department of Financial Institutions of the State of Washington (Director), through his designee, Consumer Services Division Director Deborah Bortner, pursuant to RCW 34.05.440(1). On May 27, 2010, the Director, through Consumer Services Division Director Deborah Bortner, entered a Temporary Order to Cease and Desist against Respondents Pacific Checks, Inc. and Charles C. Seil (Temporary Order to Cease and Desist). A copy of the Temporary Order to Cease and Desist is attached and incorporated into this order by this reference. The Temporary Order to Cease and Desist was accompanied by a cover letter dated May 27, 2010, a Notice of Opportunity to Defend and Opportunity for Hearing, and blank Applications for Adjudicative Hearing for Pacific Checks, Inc. and Charles C. Seil. The Department served the Temporary Order to Cease and Desist, cover letter dated May 27, 2010, Notice of Opportunity to Defend and Opportunity for Hearing, and blank Applications for Adjudicative Hearing for Pacific Checks, Inc. and Charles C. Seil on Respondents on May 27, 2010, by First-Class mail via the United States Postal Service and Federal Express overnight delivery. On May 28, 2010, the

documents sent via Federal Express overnight delivery were delivered. The documents sent via First-Class mail were not returned to the Department by the United States Postal Service.

Respondents Pacific Checks, Inc. and Charles C. Seil did not request an adjudicative hearing within twenty calendar days after the Department served them with the Notice of Opportunity to Defend and Opportunity for Hearing, as provided for in WAC 208-08-050(2).

- B. <u>Record Presented</u>. The record presented to the Director's designee for her review and for entry of a final decision included the following:
  - 1. Temporary Order to Cease and Desist;
  - 2. Cover letter dated May 27, 2010;
  - 3. Notice of Opportunity to Defend and Opportunity for Hearing; and
  - 4. Blank Applications for Adjudicative Hearing for Pacific Checks, Inc. and Charles C. Seil, with documentation of service.
- C. <u>Factual Findings and Grounds For Order</u>. Pursuant to RCW 34.05.440(1), the Director's designee hereby adopts the Temporary Order to Cease and Desist, which is attached hereto.

## II. FINAL ORDER

Based upon the foregoing, and the Director's designee having considered the record and being otherwise fully advised, NOW, THEREFORE:

- A. <u>IT IS HEREBY ORDERED</u>, That Respondents Pacific Checks, Inc. and Charles C. Seil shall permanently cease and desist conducting all activity that requires licensure, except as provided in RCW 31.45.093(4).
- B. Reconsideration. Pursuant to RCW 34.05.470, Respondents have the right to file a Petition for Reconsideration stating the specific grounds upon which relief is requested. The Petition must be filed in the Office of the Director of the Department of Financial Institutions by courier at 150 Israel Road SW, Tumwater, Washington 98501, or by U.S. Mail at P.O. Box 41200, Olympia, Washington 98504-1200, within ten (10) days of service of the Final Order upon Respondents. The

Petition for Reconsideration shall not stay the effectiveness of this order nor is a Petition for Reconsideration a prerequisite for seeking judicial review in this matter.

A timely Petition for Reconsideration is deemed denied if, within twenty (20) days from the date the petition is filed, the agency does not (a) dispose of the petition or (b) serve the parties with a written notice specifying the date by which it will act on a petition.

- C. <u>Stay of Order</u>. The Director's designee has determined not to consider a Petition to Stay the effectiveness of this order. Any such requests should be made in connection with a Petition for Judicial Review made under chapter 34.05 RCW and RCW 34.05.550.
- D. <u>Judicial Review</u>. Respondents have the right to petition the superior court for judicial review of this agency action under the provisions of chapter 34.05 RCW. For the requirements for filing a Petition for Judicial Review, see RCW 34.05.510 and sections following.
- E. <u>Non-compliance with Order</u>. If you do not comply with the terms of this order, the Department may seek its enforcement by the Office of Attorney General.
- F. <u>Service</u>. For purposes of filing a Petition for Reconsideration or a Petition for Judicial Review, service is effective upon deposit of this order in the U.S. mail, declaration of service attached hereto.

1.6 Failure to Submit Plan for Veritec Solutions, LLC, (Veritec) Reporting. To date, Respondents have not provided the Department with a plan for continuing compliance with the requirement to report small loan activity in the Veritec system.

1.7 Substantial Injury to Public. One effect of the above-described conduct is that consumers are unknowingly doing business with an unlicensed business.

#### II. GROUNDS FOR ENTRY OF ORDER

- **2.1 Unlicensed Activity.** Based on the Factual Allegations set forth in Section I above, Respondents are in apparent violation of RCW 31.45.030 and .050 for failing to obtain and maintain a license.
- 2.2 Failure to Provide Reporting Plan. Based on the Factual Allegations set forth in Section I above, Respondents are in violation of RCW 31.45.093(4) for failing to submit a plan, within tens days after ceasing to make loans, for continuing Respondents' statutory requirement to enter and update all required information for any loans subject to this chapter that are outstanding or have not yet expired after the date on which the licensee no longer has the license or small loan endorsement required by this chapter.
- 2.3 Failure to Pay Annual Assessment. Based on the Factual Allegations set forth in Section I above, Respondents are in apparent violation of RCW 31.45.050 and WAC 208-630-8301 for failing to pay the 2009 annual assessment by April 15, 2010.
- **2.4 Failure to Comply with Directive.** Based on the Factual Allegations set forth in Section I above, Respondents are in apparent violation of RCW 31.45.100 for failing to comply with the

Pursuant to RCW 31.45.093, the Department was required to contract with a vendor or service provider or otherwise, develop and implement a system by means of which a licensee may determine certain information as required by the Act. Licensees are required to consult and update this information system when a small loan is made, paid, or in default. WAC 208-630-556. The service provider that the Department contracted with for this information system is Veritec.

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Department's directive to "discontinue business until the required items are delivered and any fees owed are paid."

2.5 Prohibited Practices. Based on the Factual Allegations set forth in Section I above, Respondents are in apparent violation of RCW 31.45.110(1)(b) and WAC 208-630-8201(b) for directly or indirectly engaging in any unfair or deceptive practice toward any person.

## III. AUTHORITY TO ISSUE TEMPORARY ORDER TO CEASE AND DESIST

3.1 Authority to Issue Temporary Order to Cease and Desist. Pursuant to RCW 31.45.120, whenever the director determines that a violation of the Act or Rules, or their continuation, is likely to cause substantial injury to the public, the director may issue a Temporary Cease and Desist order requiring the licensee to cease and desist from the violation or practice. The order becomes effective upon service upon the licensee and remains effective unless set aside, limited, or suspended by a court under RCW 31.45.130 pending the completion of the administrative proceedings under the notice and until such time as the director dismisses the charges specified in the notice or until the effective date of the cease and desist order issued against the licensee under RCW 31.45.110.

### IV. ORDER

Based on the above Factual Findings, Grounds for Entry of Order, and Authority to Issue Temporary Order to Cease and Desist, and pursuant to RCW 31.45.120 and RCW 31.45.110(1)(b), the Director determines the acts and conduct of Respondents, and the continuation of such conduct, is likely to cause substantial injury to the public. Therefore, the Director ORDERS that:

4.1 Respondent Pacific Checks, Inc. and Respondent Charles C. Seil shall immediately cease and desist from conducting all activity that requires licensure, except as provided in RCW 31.45.093(4).

4.2 This order shall take effect immediately upon service and shall remain in effect unless set aside, limited, or suspended by a court under RCW 31.45.130.

#### **NOTICE**

YOU ARE ENTITLED TO A HEARING PURSUANT TO CHAPTER 31.45 RCW TO DETERMINE WHETHER THIS ORDER SHALL BECOME PERMANENT. IF YOU DESIRE A HEARING, THEN YOU MUST RETURN THE ATTACHED APPLICATION FOR ADJUDICATIVE HEARING INCORPORATED HEREIN BY THIS REFERENCE. FAILURE TO COMPLETE AND RETURN THE APPLICATION FOR ADJUDICATIVE HEARING FORM SO THAT IT IS RECEIVED BY THE DEPARTMENT OF FINANCIAL INSTITUTIONS WITHIN 20 DAYS OF THE DATE THAT THIS ORDER WAS SERVED ON YOU WILL CONSTITUTE A DEFAULT AND WILL RESULT IN THE LOSS OF YOUR RIGHT TO A HEARING. SERVICE ON YOU IS DEFINED AS POSTING IN THE U.S. MAIL. POSTAGE PREPAID, TO YOUR LAST KNOWN ADDRESS. BE ADVISED THAT DEFAULT WILL RESULT IN THIS ORDER TO CEASE AND DESIST BECOMING PERMANENT ON THE 21ST DAY FOLLOWING SERVICE OF THIS ORDER UPON YOU.

WITHIN TEN DAYS AFTER YOU HAVE BEEN SERVED WITH THIS TEMPORARY
CEASE AND DESIST ORDER, YOU MAY APPLY TO THE SUPERIOR COURT IN THE
COUNTY OF YOUR PRINCIPAL PLACE OF BUSINESS FOR AN INJUNCTION SETTING
ASIDE, LIMITING, OR SUSPENDING THIS ORDER PENDING THE COMPLETION OF THE
ADMINISTRATIVE PROCEEDINGS PURSUANT TO THIS NOTICE.

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