June 13, 2019

Dear Congressional Leaders:

As our States’ chief executives, we urge Congress to pass legislation allowing states with legalized medical or adult-use cannabis to operate safely and under the scrutiny of the national banking system. We strongly support the passage of the Secure and Fair Enforcement (SAFE) Banking Act (H.R. 1595) and (S.1200) or similar legislation that would remove the legal uncertainty for banks and credit unions, reducing their risk, enhancing public safety, and increasing financial transparency.

We were pleased that the House Financial Services Committee held a subcommittee hearing on cannabis and financial services on February 13, and we were especially encouraged to see that H.R. 1595 passed the full committee on a strong bipartisan basis on March 28. We urge the full House to pass this legislation to help provide banking services to state-licensed cannabis businesses.

State and federal governments have a shared interest in upholding the rule of law, protecting public safety, and transitioning markets out of the shadows and into our transparent and regulated banking system. Without access to banking services, state-licensed cannabis businesses operate predominantly on a cash basis. This poses a significant public safety risk to customers and employees. Additionally, because banking services are barred, these businesses are unable to write checks, make and receive electronic payments, utilize a payroll provider, or accept credit
and debit cards. The cash-only environment puts an additional burden on state and local
government agencies that must collect tax and fee payments, in person and in cash, incurring
additional public expenses and employee safety risks.

Currently, thirty-four U.S. states, three U.S. territories, and the District of Columbia have
legalized the medical use of cannabis. Additionally, ten states and the District of Columbia have
legalized recreational use by adults over 21 years of age. Despite legalization of cannabis at the
state-level – in many cases to provide medical treatment - our financial institutions face
everseous barriers, legal risks, and criminal and civil liability under the Controlled Substances
Act that prevent them from providing banking services to state-licensed businesses. As a result,
very few banks and credit unions will provide these services, leaving many businesses in this
sector unbanked.

Many of our states have implemented laws and regulations that ensure accountability of the
cannabis industry. However, without banking services, cannabis businesses are less able to obey
the law, pay taxes, and follow these important regulations. The public safety risks posed by these
cash-only businesses can be mitigated through access to banking service providers.

To adequately address these issues, we urge Congress to pass legislation, such as the SAFE
Banking Act (H.R. 1595) and (S.1200), that would provide a safe harbor for depository
institutions that provide a financial product or service to a cannabis business in states that have
legalized it. We look forward to working with you as legislation progresses to address this urgent
public policy concern.

Sincerely,

Philip D. Murphy
Governor
New Jersey

Larry Hogan
Governor
Maryland

Jay Inslee
Governor
Washington

Jim Justice
Governor
West Virginia

Tony Evers
Governor
Wisconsin

Gary Herber
Governor
Utah
Michelle Lujan Grisham  
Governor  
New Mexico

Doug Burgum  
Governor  
North Dakota

Ralph S. Northam  
Governor  
Virginia

Jared Polis  
Governor  
Colorado

Tim Walz  
Governor  
Minnesota

Kate Brown  
Oregon  
Governor

JB Pritzker  
Governor  
Illinois

Janet Mills  
Governor  
Maine

Steve Sisolak  
Governor  
Nevada

Tom Wolf  
Governor  
Pennsylvania

Ned Lamont  
Governor  
Connecticut

Leon Guerrero  
Governor  
Guam

Albert Bryan Jr.  
Governor  
Virgin Islands

Gretchen Whitmer  
Governor  
Michigan