STATE OF WASHINGTON DEPARTMENT OF FINANCIAL INSTITUTIONS SECURITIES DIVISION

IN THE MATTER OF DETERMINING Whether there has been a violation of the Securities Act of Washington by:

CONSENT ORDER

Order No.: S-18-2524-20-CO01

Winchester Fund of Funds LP; Winchester Management Company LLC; Winchester Fund Advisors LLC; Ali Taj,

Respondents

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INTRODUCTION

On April 22, 2020, the Securities Administrator of the Securities Division of the Department of Financial Institutions ("Securities Division") issued a Statement of Charges and Notice of Intent to Enter Order to Cease and Desist, to Impose Fines, and to Charge Costs ("Statement of Charges"), Order Number S-18-2524-19-SC01, against Respondents Winchester Fund of Funds LP, Winchester Management Company LLC, Winchester Fund Advisors LLC, and Ali Taj. Pursuant to the Securities Act of Washington, RCW 21.20, the Securities Division and Respondents Winchester Fund of Funds LP, Winchester Management Company LLC, Winchester Fund Advisors LLC, and Ali Taj hereby enter into this Consent Order in settlement of the matters set forth in the Statement of Charges and as alleged below. The Respondents neither admit nor deny the Findings of Fact and Conclusions of Law as stated below.

FINDINGS OF FACT

Respondent

1. Winchester Fund of Funds LP ("Winchester Fund") is a Delaware limited partnership, originally formed on October 29, 2004. From approximately March 2015 to April 2021, Winchester Fund's

principal place of business was Bellevue, Washington. Winchester Fund, despite the "Fund of Funds" name, does not invest in other funds, but is a private fund which invests in early-stage companies.

- 2. Winchester Management Company, LLC ("Winchester Management") is a Delaware limited liability company, originally formed on October 29, 2004. Winchester Management is the investment adviser to Winchester Fund. From early 2015 to approximately April 2021, Winchester Management's principal place of business was Bellevue, Washington. Winchester Management's Central Registration Depository ("CRD") number is 148400.
- 3. Winchester Fund Advisors, LLC ("Winchester Advisors") is a Delaware limited liability company, originally formed on October 29, 2004. Winchester Advisors is the general partner of Winchester Fund. According to offering materials for Winchester Fund, Winchester Advisors "is responsible for marketing [Winchester Fund] to new investors and for monitoring the performance of [Winchester Management]."
- 4. Ali Taj ("Taj") is a resident of California, and formerly a resident of Bellevue, Washington from approximately March 2015 to April 2021. Taj is the control person of Winchester Fund, Winchester Management, and Winchester Advisors (collectively "the Winchester entities"). Taj's CRD number is 3146053.

Nature of the Conduct

Overview

5. First, from approximately April 2015 to January 2018, after moving to Washington from California, Taj and Winchester Advisors raised approximately \$1.63 million from nine investors for Winchester Fund. In the course of offering and selling interests in Winchester Fund, Taj and Winchester Advisors failed to disclose material information about the fund, in particular the fact that Winchester Fund was no longer being independently audited to verify Taj's valuations for the fund's investments.

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CONSENT ORDER

6. Second, while operating Winchester Management from Washington as the investment adviser to Winchester Fund, Taj and Winchester Management failed to appropriately register with the Securities Division, circumventing a number of Washington laws and regulations designed to protect investors. In particular, Taj and Winchester Management failed to comply with custody requirements designed to ensure that investor funds are used appropriately by requiring third-party verification of fees and expenses. Taj and Winchester Management, during at least part of the time they have operated in Washington, have also included impermissible performance fees in their contract.

Omissions in the Sale of Winchester Fund Interests

- 7. While offering and selling interests in Winchester Fund from 2015 to 2018, Taj and Winchester Advisors stated in offering documents that Winchester Fund had an independent administrator which would calculate the net asset value of the fund, and an auditor which would audit the fund's annual financial statements, but failed to disclose that Winchester Fund's last audit was for its 2014 activities, and while it reengaged an auditor in 2019, it did not have any audits from at least 2015 to 2018—most or all of the time it has operated in Washington. Information regarding the level of third-party oversight for a private fund is material to a reasonable investor because having independent checks and balances substantially reduces the likelihood of misappropriation or mismanagement of the fund's money.
- 8. Since 2011, Taj has been subject to a bar by the Financial Industry Regulatory Authority ("FINRA") on association with any broker-dealer, due to his refusal to provide FINRA with documents during an investigation. Although Taj and Winchester Fund updated their offering materials in September 2015 to disclose the FINRA action and bar, Taj and Winchester Fund failed to disclose it for at least one offer and sale of Winchester Fund interests in or about April 2015.

DEPARTMENT OF FINANCIAL INSTITUTIONS Securities Division PO Box 9033 Olympia, WA 98507-9033 360-902-8760

Winchester Management Company Investment Adviser Issues

9. While operating from Bellevue, Washington, from approximately March 2015 to the present, Taj and Winchester Management advised Winchester Fund, for compensation, as to the advisability of investing in, purchasing, or selling securities. In doing so, Taj and Winchester Management (a) entered into contracts containing improper performance fees; (b) failed to comply with the asset custody requirements of Washington law; (c) failed to disclose material conflicts of interest to clients in writing; and (d) failed to appropriately register with the Securities Division as an investment adviser or investment adviser representative.

10. Taj and Winchester Management, for the nine investors during the Relevant Period, entered into contracts which contained performance fees prohibited by Washington law. Investment advisers may charge fees based on a percentage of assets under management, but may not enter into a contract to charge the client a percentage of the gains received unless the client meets the definition of a "qualified client" as provided in WAC 460-24A-150. For example, if an adviser's client had a portfolio of \$500,000, the adviser could charge the client a fee of 1% of the assets under management, i.e. \$5,000. However, if the portfolio gained in value by \$50,000 for the year, the adviser could not charge the client a fee based directly on those gains, unless they were a qualified client. As a result, private funds are often open only to qualified clients, so that the fund adviser can charge both performance fees and assets under management fees without the additional administrative issues of determining which fees can be charged to which investors.

¹ To be a qualified client, an investor generally must have at least one million dollars managed by the adviser, or have a total net worth of at least \$2.1 million excluding their primary residence. A high-level director or manager of the investment adviser, or a lower-level employee of the adviser who participates in the investment activities of the fund, can also be a qualified client.

² For instance, in a "2-and-20" structure, the adviser charges a management fee of 2% of assets under management, and a performance fee of 20% of the gains over a certain period, as defined in their contract with investors. The specific numbers vary depending on the fund.

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11. In December 2015 and June 2016, Taj withdrew a combined total of \$159,252.71 in performance fees, based on gains from the sale of one of the fund's assets. Although the Respondents asked investors whether they were accredited investors, they made no inquiry whatsoever as to whether the investors were qualified clients. The net worth threshold for qualified clients is currently \$2.1 million not including the investor's primary residence, double the \$1 million threshold for accredited investors. Thus, an investor can be an accredited investor without being a qualified client if their net worth falls between \$1 million and \$2.1 million. At least one Winchester Fund investor was neither an accredited investor nor a qualified client. It is unknown whether the remaining investors were qualified clients, and Taj testified before the Securities Division that he believed "accredited investor" and "qualified client" had the same definition. Despite Taj and Winchester Management's lack of information about whether their investors were qualified clients, all of Winchester Fund's contracts with investors included performance fees of 15% of Winchester Fund's net profits attributable to that particular investor.

Custody Requirements and Expenses

12. In total, from March 2015 to October 2018, Taj transferred a total of \$843,741.97 from Winchester Fund accounts to Winchester Management or his personal accounts. Taj has represented to the Securities Division that \$225,609.19 of this amount represented management fees, \$159,252.71 represented performance fees on gains from the sale of a fund asset, and \$458,880.07 represented expense reimbursements for Winchester-related business. Taj provided documentation relating to the expenses to the Securities Division for late 2017 to late 2018, which showed significant expenses for travel, meals, and accommodations (largely in Southern California, where Taj formerly resided), but he did not specifically describe how they

³ The qualified client threshold was increased from \$2 million on August 15, 2016. Winchester Fund did not inquire about qualified client status under either the old or new threshold.

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were linked to a business purpose for Winchester. It is unclear how Taj determined that these expenditures were necessary for the business of the fund, or whether he (or any other person) performed any evaluation of whether he could reduce expenditures while still achieving the fund's goals.⁴

- 13. In several instances, Taj has made payments from Winchester's accounts for expenses which are specifically excluded in the fund's offering documents. The full extent of these payments is unknown because Taj made many expenditures on his personal credit card and has only provided the Securities Division with several months of records, but at minimum, the payments include tens of thousands of dollars in rent. As described above, Taj paid approximately half the rent for his personal residence—a total of \$42,900 from August 2017 to August 2018—from Winchester's accounts, characterizing the payments as "office space." The private placement memorandum for the fund, however, stated that both Winchester Management and Winchester Advisors would "pay [their] own general operating and overhead type expenses," including rent. Taj failed to disclose to investors that, contrary to the PPM, the Winchester entities were not bearing their own expenses for office space, and further failed to disclose that these rent expenses were, in part, defraying his personal rent payments.
- 14. Had Taj been appropriately registered, Washington's securities regulations would have substantially reduced the risk of these improper payments. Washington's securities regulations include specific requirements for investment advisers who have custody of client funds, with additional duties for advisers who can directly deduct fees from client accounts and advisers who manage pooled investment vehicles. Winchester Fund was a pooled investment vehicle, and Taj and Winchester Management had custody of client funds and the ability to directly deduct fees from client accounts. As a result, Washington law imposed several different duties on Taj and Winchester Management to help assure that they use investor

⁴ The Pakistan-based accounting firm referenced above indicated that, during a year-end audit, it recommended reversal of \$110,000 in transfers to Taj previously classified as operating expenses from 2015 to 2018.

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funds appropriately. These duties include, but are not necessarily limited to: (a) engaging a qualified custodian to send account statements to investors or an independent CPA to examine and verify the fund's assets; (b) providing clients with itemized invoices when deducting fees; and (c) engaging an independent party to authorize fee withdrawals or providing investors with yearly audited financial statements.

- 15. From at least 2015 to 2018, Taj and Winchester Management did not engage either a qualified custodian to send account statements to investors or an independent CPA to verify the fund's assets. Taj and Winchester Management also did not provide clients with itemized invoices when taking fees, and never provided investors with audited financial statements. Finally, although Taj and Winchester Management contracted with a Pakistan-based accounting firm to review fees and operating expenses, Taj testified before the Division that some of his fee withdrawals had not been specifically authorized by the accounting firm.⁵
- 16. Because Taj and Winchester Management were not providing investors with audited financial statements, Washington law also required them to have an independent party review and authorize all withdrawals for expenses from Winchester Fund; the independent party must then forward its approval to the qualified custodian to authorize the withdrawal. Taj and Winchester Management did not provide evidence of such forwarding, despite a specific request from the Securities Division for the information.

Failure to Disclose Material Conflicts of Interest

17. Taj and Winchester Management failed to disclose material conflicts of interest to clients in writing, as required by Washington regulations. For most of the Relevant Period, Winchester Fund was invested in a total of five companies. In addition to Winchester Fund's investment, Taj himself, or his family trust, owned stock in at least two of these companies. Taj also received a total of \$40,000 in director's

⁵ The Pakistan-based accounting firm is not a licensed CPA, and its contract with Winchester does not require it to act in the best interest of Winchester's investors, as required by Washington law in order to satisfy the definition of an "independent party."

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compensation from one of the companies, and an additional \$3,000 from the same company for setting up investor meetings. Taj and Winchester Management failed to disclose in writing either Taj's personal stock ownership in companies also owned by Winchester, or his director's and other compensation.

Jurisdiction and Registration Status

18. During the Securities Division's investigation, Taj asserted that he did not need to follow Washington's securities laws because Washington did not have jurisdiction over Winchester's activities. Taj claimed that the Winchester entities had no place of business in Washington, and that their actual place of business was his attorney's office in New York. However, Taj's practices in operating Winchester Fund, his testimony, and various fund documents contradict his claim that he has no place of business in Washington. Between January 2016 and September 2018, while living in Washington, Taj took over \$225,000 from Winchester in fund management fees. ⁶ Taj has also paid just under half of the rent for his personal residence directly from Winchester Fund since at least August 2017; in testimony, Taj referred to these payments as an expense for "office space." Taj also testified that he has conducted business meetings and phone calls while physically present in Washington in connection with Winchester's investments in multiple companies. Winchester Fund has also listed its Bellevue address in K-1 tax forms provided to investors, and the accompanying cover letters, for its activities since 2015. Taj also has not paid New York state income taxes on his Winchester income at any point since at least the beginning of 2015. Finally, Taj testified that he has visited his attorney's New York office only one or two times per year since the beginning of 2015, and could not describe any specific Winchester functions which he carries out while present at that office.

19. Winchester Fund is not and has never been registered to sell its securities in the State of Washington, nor has it filed a claim of exemption from registration.

⁶ Documents provided by Taj indicate that the fund has also accounted for an additional \$240,000 in management fees to be paid to Taj.

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- 20. Winchester Management is not and has never been registered as an investment adviser in the State of Washington.
- 21. Neither Taj nor Winchester Advisors are, or have ever been, registered as investment advisers, investment adviser representatives, broker-dealers, or securities salespersons in the State of Washington.
- 22. Taj and Winchester Advisors sold interests in Winchester Fund to at least one unaccredited investor without providing that investor with the disclosures specified in state and federal law, such as an audited balance sheet. As such, Taj and Winchester Fund cannot claim a valid exemption from registration for the offer and sale of interests in Winchester.

Based upon the above Findings of Fact, the following Conclusions of Law are made:

CONCLUSIONS OF LAW

- 1. The offer and/or sale of the Winchester Fund limited partnership interests described above constitute the offer and/or sale of a security as defined in RCW 21.20.005(14) and (17).
- 2. Ali Taj and Winchester Fund of Funds LP have each violated RCW 21.20.140, because, as set forth in the Findings of Fact, they offered and/or sold securities for which no registration is on file with the Securities Administrator.
- 3. Ali Taj and Winchester Fund Advisors, LLC violated RCW 21.20.040(1) by offering and/or selling said securities while not being registered as a securities salesperson or broker-dealer in the State of Washington.
- 4. Ali Taj and Winchester Management Company LLC violated RCW 21.20.040 by transacting business in Washington as an investment adviser or investment adviser representative without being registered as such in the State of Washington.

- 5. Winchester Management Company LLC violated RCW 21.20.030 by entering into investment advisory contracts which failed to provide in writing that it would not be compensated on the basis of a share of capital gains upon or capital appreciation of the funds or any portion of the funds of the client.
- 6. Ali Taj and Winchester Management Company LLC violated RCW 21.20.020 by failing to comply with the requirements of:
 - a. WAC 460-24A-105, by failing to engage either a qualified custodian to send account statements to clients or an independent CPA to verify client funds and securities;
 - b. WAC 460-24A-106, by failing to provide itemized invoices to clients or provide notice to the qualified custodian of any fee deductions;
 - c. WAC 460-24A-107, by failing either to have an independent party authorize all withdrawals from Winchester Fund of Funds LP's pooled account, or to provide audited financial statements for the fund to all investors.
 - d. WAC 460-24A-220(11), by failing to disclose material conflicts of interest to clients in writing.
- 7. Ali Taj, Winchester Fund Advisors LLC, and Winchester Fund of Funds LP have each violated RCW 21.20.010, because, as set forth in the Findings of Fact, they omitted to state material facts necessary to make the statements made, in light of the circumstances in which they were made, not misleading.

Based upon the foregoing and finding it in the public interest:

CONSENT ORDER

IT IS AGREED AND ORDERED that Respondents Ali Taj and Winchester Fund of Funds LP, and their agents and employees, each shall cease and desist from violating RCW 21.20.140.

IT IS FURTHER AGREED AND ORDERED that Respondents Ali Taj, Winchester Fund Advisors LLC,, and Winchester Management Company LLC, and their agents and employees, each shall cease and desist from violating RCW 21.20.040.

IT IS FURTHER AGREED AND ORDERED that Respondent Winchester Management Company LLC shall cease and desist from violating RCW 21.20.030.

IT IS FURTHER AGREED AND ORDERED that Respondents Ali Taj and Winchester Management Company LLC, and their agents and employees, each shall cease and desist from violating RCW 21.20.020.

IT IS FURTHER AGREED AND ORDERED that Respondents Ali Taj, Winchester Fund Advisors LLC, and Winchester Fund of Funds LP, and their agents and employees, each shall cease and desist from violating RCW 21.20.010.

IT IS FURTHER AGREED AND ORDERED that any application for registration as an investment adviser, investment adviser representative, broker-dealer, or securities salesperson, by Respondents Winchester Fund of Funds LP, Winchester Management Company LLC, Winchester Fund Advisors LLC, Ali Taj, or any other entity under Ali Taj's actual or effective control, shall be denied.

IT IS FURTHER AGREED that the Securities Division has jurisdiction to enter this Consent Order.

IT IS FURTHER AGREED that Respondents Winchester Fund of Funds LP, Winchester Management Company LLC, Winchester Fund Advisors LLC, and Ali Taj entered into this Consent Order freely and voluntarily and with a full understanding of its terms and significance.

IT IS FURTHER AGREED that in consideration of the foregoing, Respondents Winchester Fund of Funds LP, Winchester Management Company LLC, Winchester Fund Advisors LLC, and Ali Taj waive their right to a hearing and to judicial review of this matter pursuant to RCW 21.20.440 and Chapter 34.05 RCW.

WILLFUL VIOLATION OF THIS ORDER IS A CRIMINAL OFFENSE.

1	Signed this <u>26th</u> day of <u>August</u> , 2024.
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3	Signed by:
4	Winchester Fund of Funds LP
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6	Ali Taj
7	Manager
8	Winchester Management Company LLC
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10	Ali Taj
11	Manager
12	Winchester Fund Advisors LLC
13	
14	Ali Taj
15	Manager
16	Signed by:
	<u>/s</u>
17	Ali Taj, Individually
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19	Approved as to form by:
20	<u>/s</u>
21	John Bender, Attorney for Respondents
22	WSBA #19540
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1	SIGNED and ENTERED this	<u>5th</u>	day of	<u>September</u>	, 2024.
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7	A COSTRACT		/:	s/	
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9			Se	curities Administrator	
10	Approved by:		P	resented by:	
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